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AREA CODE 405  
360-1302

July 23, 1981

Mr. Thomas F. Coleman  
Attorney at Law  
1800 N. Highland  
Suite 106  
Los Angeles, California 90028

Re: City of Tulsa v. Carmack,  
et. al.  
No. 0-79-58 CCA, Oklahoma

Dear Tom:

I have just received this date the enclosed Order Dismissing Appeal filed in the above captioned matter. While I am certain that the Court sidestepped the issues on appeal in this matter, I cannot say what effect this ruling has on the validity of the present ordinance. Apparently, since the Court chose not to consider the city's appeal, the Trial Court's decision must stand and the ordinance is unconstitutional. The Court of Appeals apparently is saying that the City's only option upon sustaining a Motion to Quash (which the Court reads as a Demurrer even though styled as a Motion to Quash) is to refile the information but this is barred by 22 O.S. §501. I believe that implicit in the Court's ruling is the implication that the ordinance is unconstitutional since the Trial Court sustained a Demurrer and Court of Appeals cannot (or will not) review the Trial Court's Determination. If the offense was alleged in the words of the ordinance, then it would appear to me that there is nothing the city could do to refile the information and change the language of the charges.

I hope you can make sense of this ruling and should you have any questions, please do not hesitate to contact me.

Cordially yours,

Micheal Salem  
Attorney at Law

RECEIVED JAN 5 1981

January 2, 1981

Mr. Ross N. Lillard, Jr.  
Clerk Court of Criminal Appeals  
State Capitol Building  
Oklahoma City, Oklahoma 73105

Re: City of Tulsa v. Carmack  
et. al. No. o-79-58, Court of  
Criminal Appeals, Oklahoma

Dear Mr. Lillard:

On April 6, 1979, I filed an Amicus Curiae Brief in the above captioned matter on behalf of the Appellees and the National Committee for Sexual Civil Liberties. This case was submitted on June 18, 1979 by Order of the Court. Since the time of the filing of our Brief, two additional developments in the case law have been brought to my attention by Mr. Thomas F. Coleman, my cocounsel on the Brief for Amicus Curiae. I know this matter has been under submission for over 18 months and feel that the Court may not be interested in additional briefs, therefore I am providing by this letter the citations to two additional cases of which the Court should be made aware. The National Committee for Sexual Civil Liberties was Amicus Curiae in each of these cases.

The first case is that of Pryor v. Municipal Court, 25 Cal. 3d 238, 158 Cal. Rptr. 3300 (1979). This case involved a statute very similar to the one before the Court of Criminal Appeals in this case. The second case is Commonwealth v. Edward J. Sefranka, S.J.C. 2084, Filed 12/15/80.

In our Amicus Brief the Court was urged to strike the ordinance down rather than reinterpreting it. In both the pryor and Sefranka cases, both the Supreme Court of California and the Supreme Court of Massachusetts construed statutes similar to the instant case. We feel that the interpretation made by both Courts in these cases is a satisfactory and acceptable alternative.

Mr. Ross N. Lillard, Jr.  
January 2, 1981  
Page 2.

I have attached copies of both of these decisions as a convenience to the Court. At such time as an official report citation is entered for Commonwealth v. Sefranka, and this office becomes aware of it, I will also notify the Court. Copies of this letter are being provided to Counsel of Record Thank you for your consideration in this matter and if I can be of any further assistance, please do not hesitate to contact me.

Cordially yours,

Micheal Salem  
Attorney at Law

Amicus Curiae Counsel  
National Committee for Sexual  
Civil Liberties

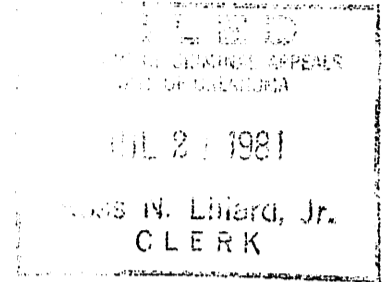
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cc:

IN THE COURT OF CRIMINAL APPEALS OF THE STATE OF OKLAHOMA

CITY OF TULSA, ]  
 ]  
 Appellant, ]  
 ]  
 -vs- ]  
 ]  
 CARL LEROY CARMACK, JUNIOR W. ]  
 SELLS, RAYMOND SOUTHERLAND, ]  
 EDWARD PETERS, PHILLIP ARNETT ]  
 WILEY and DAVID LEE STILL, ]  
 ]  
 Appellees. ]

No. O-79-58



ORDER DISMISSING APPEAL

The City of Tulsa has attempted to appeal from an order of the municipal judge dismissing charges against the appellees. Each appellee was charged with soliciting an undercover police officer "to commit an act of lewdness to wit: oral copulation with himself." The judge ruled that the City's ordinance prohibiting lewd behavior was void for vagueness, and he sustained the appellees' motions to dismiss.

The right of a municipality to appeal is limited:

"Appeals to the Criminal Court of Appeals may be taken by the state or a municipality in the following cases and no other:

- "1. Upon judgment for the defendant on quashing or setting aside an indictment or information.
- "2. Upon an order of the court arresting the judgment.
- "3. Upon a question reserved by the state or a municipality." 22 O.S.Supp.1980, § 1053 (emphasis added).

Taking these situations in reverse order, it is first easily seen that this cannot be an appeal on a reserved question of law. An appeal on a reserved question of law may be taken only when the proceedings have reached the point that jeopardy has attached. State v. Robinson, 544 P.2d 545 (Ok1.Cr.1975).<sup>1</sup> That did not happen in these cases.

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<sup>1</sup>  
Title 22 O.S. Supp.1980, § 1053.1, provides for an appeal on a reserved question of law when an act of the State Legislature is declared unconstitutional. Municipal ordinances are not included.

Nor is this an appeal from an order arresting the judgment. By definition, such an order would not be entered until after the verdict had been returned, but there were no verdicts in these cases.

Finally, this is not an appeal from an order quashing, or setting aside, the information. Although the appellees' motions in which the constitutionality of the ordinance was raised were styled motions to quash, that is not one of the statutory grounds for such a motion.<sup>2</sup> A comparison of 22 O.S.1971, § 493, and 22 O.S.1971, § 504, indicates that the motion in the instant case was in the nature of a demurrer, rather than a motion to set aside. Like an order sustaining a demurrer, the ruling in the instant case will be a bar to refileing---compare 22 O.S.1971, § 508, whereas an order sustaining a motion to set aside is not such a bar. See 22 O.S.1971, § 501. Also, implicit in the ruling is a holding that the facts alleged in the information do not state a public offense, since the ordinance creating the offense is void. Failure to state an offense is one of the statutory grounds for a demurrer to the information. Section 504, supra.

IT IS THEREFORE the order of this Court that the above styled and numbered cause should be, and hereby is, DISMISSED.

WITNESS OUR HANDS and the seal of this Court this 21st day of July, 1981.

  
TOM BRETT, PRESIDING JUDGE

  
HEZ J. BUSSEY, JUDGE

  
TOM R. CORNISH, JUDGE

ATTEST:

  
Clerk

---

<sup>2</sup>  
There is no statutory provision for a motion to quash. It has been placed by case law under the provision for a motion to set aside the information, 22 O.S.1971, § 493. See, for example, Spivey v. State, 69 Okl.Cr. 397, 104 P.2d 263 (1940); Still v. Dalton, 624 P.2d 76 (Okl.Cr.1981).

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12 IN THE OKLAHOMA COURT OF CRIMINAL APPEALS

13  
14 THE CITY OF TULSA, ) Appellate No. M 79-58  
15 ) Appellant, )  
16 -v- ) Municipal Court Numbers  
17 ) 259161, 259160, 259204,  
18 ) 259265, 258180, 261637  
19 )  
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THE CITY OF TULSA, ) Appellate No. M 79-58  
Appellant, )  
-v- ) Municipal Court Numbers  
CARL LEROY CARMACK, et al., ) 259161, 259160, 259204,  
Appellees. ) 259265, 258180, 261637  
BRIEF OF AMICUS CURIAE ON  
BEHALF OF APPELLEES

22 INTRODUCTION

24 Appellees, hereinafter referred to as "defendants", were charged  
25 with a violation of Title 27, Section 154b, of the revised ordinances  
26 of the City of Tulsa. The complaints against each defendant alleged  
27 that he did "solicit another, Roger Harmon, to commit an act of lewd-  
28 ness by unnatural sex act, oral copulation, with himself at 600  
29 block South Main." The defendants filed motions to dismiss, not  
30 challenging the sufficiency of information, but rather arguing that  
31 the ordinance they were alleged to have violated, i.e., Title 27,  
32 Section 154b, of the revised ordinances of the City of Tulsa, was  
33 itself unconstitutional for a variety of reasons.

34 The ordinance in question reads:

35 "It shall be an offense for any person to (b) solicit,  
36 induce, intice, or procure another to commit an act of

1       lewdness, assignation, or prostitution with himself or  
2       herself."

3       It should be noted at this point that the constitutional chal-  
4       lenges to the ordinance focused exclusively on the vagueness and  
5       overbreadth because of the lewdness portion of the ordinance. This  
6       case does not involve constitutional challenges to the prostitution  
7       portion of the ordinance.

8       Title 27, Section 151, of the revised ordinances of the City of  
9       Tulsa defines "lewdness" as follows:

10       "The term 'lewdness' shall be construed to include the  
11       making of any appointment or engagement for prostitution,  
12       or lewdness or any act and furtherance of such appoint-  
13       ment or engagement."

14       The term "lewdness" is not further defined by the revised or-  
15       dinances of the City of Tulsa. This ordinance was patterned after  
16       Title 21, Section 1029(b) and Section 1030, of the Oklahoma statutes  
17       In fact, the Tulsa ordinance reads identical to these sections of  
18       the state statutes.

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FOURTEENTH AMENDMENT, DUE PROCESS ARGUMENT

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Defendants challenged the constitutionality of this ordinance  
as being unconstitutionally vague. It was for this reason that the  
Municipal Court declared the ordinance unconstitutional and as a  
result, dismissed the cases.

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The threshold consideration in reviewing a statute which has  
been challenged as unconstitutionally vague, is whether that statute  
requires or forbids an action in terms which are so ambiguous that  
"men of proper intelligence must guess at its meaning and differ as  
to its application." Connelly v. General Construction Company,  
269 U.S. 375, 391(1926). Statutes or ordinances that do not give  
proper notice of proscribed activity violate the Due Process clause  
of the Fourteenth Amendment of the Constitution of the United States  
since "no one may be required at peril of life, liberty, or property

1 to speculate as to their meaning." Lanzetta v. New York, 306 U.S.  
2 451(1939).

3 Statutory clarity is also necessary to prevent arbitrary exer-  
4 cise of power and discretion by courts and law enforcement officials  
5 Grayned v. Rockford, 408 U.S. 104, 110(1972). The United States  
6 Supreme Court has held that vaguely worded statutes are constitu-  
7 tionally defective, because they fail not only to provide adequate  
8 notice to potential offenders, but they also provide inadequate  
9 standards for law enforcement officials, thereby encouraging dis-  
10 criminatory enforcement by the police. Papachristu v. City of  
11 Jacksonville, 405 U.S. 156 (1971).

12 Furthermore, if a legislative body passes an extremely vague  
13 statute or ordinance, and if the courts are unable to satisfactor-  
14 ily construe and limit the definition, there may be an unconstitu-  
15 tional delegation of power from the legislative body to the police  
16 (the executive branch). This may constitute a flagrant violation  
17 of the concept of Separation of Powers.

18 "It is established that a law fails to meet the requirements of  
19 the Due Process clause if it is so vague and standardless that it  
20 leaves the public uncertain as to conduct it prohibits, or leaves  
21 judges and jurors free to decide, without any legally fixed stan-  
22 dards, what is prohibited and what is not in each particular case."  
23 Giacco v. Pennsylvania, 382 U.S. 399, 402-403. In Jellum v. Cupp,  
24 475 F. 2d 829(Ninth Cir., 1973), the court applied this standard to  
25 an Oregon statute prohibiting "acts of sexual perversity." The  
26 court looked to the statute itself, court interpretations, and dic-  
27 tionary definitions, and finding no acceptable standards, stated:

28 "It is not enough to say that the prosecutor, judge and  
29 trier of fact may exercise their own common sense and  
30 good judgment in determining what is 'unnatural conduct'  
31 and 'abnormal sexual satisfaction'."

32 As will be discussed later in this brief, the Oklahoma Legis-  
33 lature, the Tulsa City Council, and the Oklahoma Court of Criminal  
34 Appeals has never come to a single definition of the term "lewdness"  
35 as it has been used in the Tulsa ordinance or the state statute.  
36 Whether certain conduct or certain language has been considered a



1 violation of this ordinance or the equivalent state statute seems  
2 to have been determined on an ad hoc basis. However, as will be  
3 discussed in more depth later in this brief, the analysis of these  
4 appellate decisions seems to cause more confusion than enlighten-  
5 ment.

6 The opinion of presiding Judge Lawrence A. Yeagley quite pro-  
7 perly states that "the terminology of the ordinance would meet the  
8 constitutional test if its meaning was fairly ascertainable by re-  
9 ference to similar statutes, prior judicial determination, if the  
10 questioned word has a common and generally accepted meaning, or if  
11 there are attendant definitions to the ordinance to support its  
12 understanding."

13 Now, just what does the ordinance, or for that matter, the  
14 state statute, say that "lewdness" means? Again, Judge Yeagley  
15 succinctly points out "when the factors not appropriate for con-  
16 sideration in these cases are stricken from the 'definition' (which  
17 reads word for word as the state law), we are left with the enlight-  
18 enment that lewdness is the making of an appointment for lewdness.

19 As this court stated in Landrum v. State, 255 P. 2d 525, 529  
20 (Okla. Cr., 1953) "it will be noted that no attempt is made to spec-  
21 ifically define the term 'lewdness' or limit the definition, but  
22 it is merely specified that the term shall be construed to include,  
23 etc." Because the legislative authorities have failed to define  
24 the heart of the crime, we must resort to prior judicial decisions  
25 in order to ascertain whether the ordinance (or state statute) has  
26 been constitutionally interpreted.

27 The first reported appellate opinion on this subject is Landrum  
28 v. State, supra. In that case, the defendant was charged with a  
29 violation of the Oklahoma lewdness statute, Section 1029, Section  
30 1030. The information filed against him alleged that he did unlaw-  
31 fully and wrongfully commit an act of lewdness. After noting that  
32 the legislative body had failed to define the term, this court re-  
33 sorted to Roget's International Thesaurus, New Edition, and, stated  
34 "the term 'lewdness' as used in Title 21, O.S. 1951, §§ 1029, 1030,  
35 means unlawful indulgence in lust, sensuality, passion, eager for  
36 sexual indulgence, whether public or private." Landrum v. State,

1 supra, at page 526. The court went on at page 531 and stated, "two  
2 persons meeting and kissing, or lovers arm in arm and petting, but  
3 showing high respect each for the other is one thing, and sensual  
4 acts as shown by the evidence in the within case is another." Now  
5 just what did the evidence show in this case? A black man was hold-  
6 ing the breast of a white woman, and was caressing and kissing her  
7 on the neck. This conduct occurred behind closed doors in a law  
8 office. The police were called to the scene, not because this  
9 conduct was seen by a member of the public, but merely because a  
10 white woman and black man were seen on the street with their arms  
11 around each other. The Court of Appeals stated, "to see a white  
12 woman and Negro man on the street with their arms  
13 around each other and staggering about, as the evidence disclosed  
14 in this case, could be calculated to cause shock, consternation,  
15 and chagrin to well up in many persons of the public, and more so  
16 than if the parties were of one race." It might also be noted that  
17 while the black man was charged with lewdness, the court said that  
18 "it would seem that the woman was more at fault in willingly per-  
19 mitting herself to be the recipient of the lewd attentions of the  
20 defendant than the defendant. It does not appear that she was  
21 charged." Landrum v. State, supra, at page 531. Although the  
22 court did not reverse his conviction, the court reduced his sentence  
23 to six months in the County Jail.

24 The next relevant reported case is Bayouth v. State, 294 P.2d  
25 (Okla. Cr., 1956). In that case, the defendant was prosecuted un-  
26 der Title 21, Section 1029 of the Oklahoma statutes, alleging that  
27 he did entice a woman to commit an act of lewdness with him. The  
28 evidence showed that the prosecuting witness was a thirty-six-year-  
29 old woman, a mother of five children, who lived with her husband.  
30 She complained that she had received several telephone calls from  
31 the defendant. In the course of these telephone calls, the defen-  
32 dant became aware of the fact that the complaining witness was a  
33 married woman who lived with her husband. On one occasion, it was  
34 alleged that the defendant said to her on the telephone, "If I  
35 could meet with you, could we have intercourse?" On another occas-  
36 ion, the defendant was alleged to have asked if the complaining

1 witness would have intercourse with the defendant in front of his  
2 wife. On a third occasion, it was alleged that the defendant made  
3 another offer to have sexual relations with the woman, and in further  
4 ance of his effort to entice her, offered to furnish her money if  
5 she would do so. The defendant was not charged, in the information,  
6 with the first two telephone calls requesting sexual intercourse  
7 (without the offer of money). However, in the information, he was  
8 charged with asking her to have sexual intercourse with him and  
9 promising her money if she would. At the trial, testimony was al-  
10 lowed to go before the jury about all three conversations. On  
11 appeal, the defendant claimed that it was error for the trial court  
12 to fail to instruct the jury concerning "the admission of evidence  
13 of other crimes in connection with the identity of the accused."  
14 In response to that claim of error, the Court of Appeals stated:

15 "And although the defendant had one time prior to  
16 December 2, 1954, asked Mrs. Hamilton by telephone  
17 to have intercourse with him, it was not until the  
18 second day of December, 1954, that he offered her  
19 money to lure her on. He denied this, but the jury  
20 did not believe him. Although the telephone calls  
21 prior to December 2, 1954, might have amounted to a  
22 breach of the peace, they did not violate the terms  
23 of Section 1029, of Title 21, O.S.A., as defined by  
24 Section 1030 of the same Title, as he had not prev-  
25 iously, as an allurement, offered her money."

26 Bayouth v. State, supra, at page 865.

27 From the foregoing analysis of the Bayouth case, and from the  
28 court's holding at page 865, it appears that a solicitation to  
29 commit an act of adultery is not considered a violation of Section  
30 1029. This, even though adultery was, and still continues to be,  
31 a crime in Oklahoma. See Title 21, Section 871, of the Oklahoma  
32 statutes, which states that adultery is the voluntary sexual in-  
33 tercourse of a married with a person of the opposite sex. Both  
34 parties to the sexual act are considered guilty.

35 The next reported case dealing with the lewdness statute is  
36 Griffin v. State, 357 P.2d 1040 (Okla. Cr., 1961). In that case,

1 the defendant was charged with the crime of soliciting and enticing  
2 a female to commit an act of lewdness. He was tried before a jury,  
3 found guilty, and his punishment was to be imprisonment in the  
4 County Jail for twelve months. The testimony showed that the defen-  
5 dant made a telephone call to a sixteen-year-old girl at her home.  
6 The girl lived with her mother. When the first telephone call was  
7 made, the mother was not at home. The defendant asked the girl,  
8 "How would you like to make \$10.00?" The defendant further stated,  
9 "All you have to do is to go down the street and meet me." The  
10 telephone call soon ended. The girl telephoned her mother and also  
11 phoned the police. There was also testimony that the defendant  
12 later offered her \$50.00 if she would go to a hotel with him. At  
13 one point in a conversation, he asked her to have on a negligee.  
14 This was the extent of the evidence for the State. On appeal, one  
15 complaint was that the information did not allege that the complain-  
16 ing witness was a minor. The Court of Appeals stated, "It would  
17 not matter what the age of the prosecuting witness or person invol-  
18 ved might be." Another argument on appeal was that there was no  
19 evidence that the defendant requested the girl to commit a lewd  
20 act. This court stated, "Still, what did he say to her that was  
21 lewd? That is the question. He wanted to see her down at the  
22 corner. The girl asked him what for, but apparently never got an  
23 answer. He offered her \$10.00, or \$50.00 if she would go to a  
24 hotel with him, but still did not say for what purpose. We could  
25 reasonably speculate that it must be for some sexual play. But  
26 that is speculation." This court allowed the conviction to stand,  
27 even though there was no evidence that the defendant solicited the  
28 girl to commit an act of lewdness. Instead of reversing the con-  
29 viction, the court stated, "Here, by weakness of the information  
30 in the first instance, and the weakness of the evidence to support  
31 the charge in the second instance, justice demands that the sentence  
32 be reduced from twelve months to thirty days in the County Jail."  
33 In essence, the court allowed a conviction of soliciting for lewd-  
34 ness to be based upon speculation that the defendant, if prompted  
35 to continue his requests, might have requested the girl to commit  
36 an act of lewdness.

1       Some seventeen years elapse between the decision of the court  
2 in Griffin and the next relevant reported opinion dealing with  
3 lewdness, or solicitation to commit lewdness. In Profit v. City  
4 of Tulsa, 574 P.2d 1053(Okl. Cr., 1978), the defendant was charged  
5 with soliciting a person to commit an act of lewdness or prostitu-  
6 tion, in violation of Tulsa revised ordinances, Title 27, Section  
7 154. The defendant challenged the sufficiency of the information  
8 for two reasons. One was that the information alleged that she  
9 solicited another to commit an act of lewdness or prostitution,  
10 and that charging in the alternative was improper. The court re-  
11 jected this claim. The second reason she stated the information  
12 was deficient was on the ground that the ordinance was unconstitu-  
13 tional for vagueness, overbreadth, and a status crime. The court,  
14 on appeal, stated that "the information specified the particular  
15 act of lewdness which the defendant allegedly committed." For  
16 this reason, the court held that the information was sufficient.  
17 The evidence showed that the defendant, while in the privacy of  
18 a bedroom of her own home, asked a stranger to expose himself to  
19 her, and to urinate in her presence. The defendant argued that  
20 the act of exposure or urination should not be considered lewd  
21 under the circumstances of this case because the act was to occur  
22 behind closed doors. The court stated, "This solicitation was not  
23 laved of its lewdness by the mere fact that the door was closed."  
24 Profit, supra, at page 1056. The court went on to say, at page  
25 1057, "Lewd behavior is by its very nature offensive to the commun-  
26 ity. If a person is found to have committed a lewd act, then there  
27 is no need for a separate finding as to whether the act was offen-  
28 sive, or whether anyone in particular saw it, or was offended by  
29 it." From this case, and the language of the court, it appears  
30 that the court is holding that exposure of a penis and/or urination  
31 of a man in the presence of a consenting woman, in private, is  
32 lewd.

33       The Landrum, Bayouth, Griffin, and Profit cases appear to be  
34 the only relevant reported appellate decisions in Oklahoma with  
35 respect to what does or does not constitute lewdness, or soliciting  
36 for lewdness within the state statute or the Tulsa City ordinance.

1           Since the statute or the ordinance do not define the term lewd-  
2 ness, it is the language of the court in these four opinions which  
3 must be the subject of critical inquiry as to whether constitutional  
4 standards have been met. Just what is "lewdness" in Oklahoma? .  
5 Are citizens given adequate notice so that they may conform their  
6 conduct or speech to the requirements of the law? Are the police  
7 being given objective standards so that they may enforce the law  
8 in a fair and impartial manner? Are judges and juries being given  
9 adequate guidance and objective standards so that they may fairly  
10 judge whether a person's speech or conduct is or is not a violation  
11 of the law? What do these cases tell us?

12           We are told that the term "lewdness" means "unlawful indulgence  
13 in lust, sensuality, passion, eager for sexual indulgence, whether  
14 public or private." Landrum, supra, at page 526.

15           We are told that whether kissing or petting violates the law  
16 is determined by whether or not there is also a showing of "high  
17 respect for each other in the performance of said kissing or pet-  
18 ting." Landrum, at page 531.

19           We are told that "lewd behavior is by its very nature offensive  
20 to the community." Profit, at page 1057. We are also told that  
21 certain conduct may cause more shock, consternation, and chagrin  
22 to the public if the parties are of different races. Landrum, at  
23 page 530.

24           We are told that a man touching a woman's breast, and kissing  
25 her on the neck, is lewd, regardless of whether it occurs in a  
26 public or private place. Landrum, at page 529 and 530.

27           We are told that soliciting for an act of adultery, without the  
28 offer of money, is not a violation of the statute. On the other  
29 hand, soliciting for an act of adultery with the offer of money is  
30 a violation of the statute. Bayouth v. State, supra, at page 865.  
31 This appears to be so even though adultery is a crime in Oklahoma.

32           We are told that even though the solicitation does not specify  
33 that the offer of money is for a sexual act, that a conviction of  
34 the statute may be based on the speculation that it would be for  
35 sexual play. Griffin v. State, supra, at page 1046. Finally, we  
36 are told that exposure of a penis to a woman in a private place,

1 and/or urination of a man in front of a woman in a private place,  
2 is lewd. Profit, supra, at page 1056.

3 Do these pronouncements by the court satisfy the due process  
4 requirements of the United States Constitution? Does this put  
5 citizens on notice? Are these cases consistent? Or are the incon-  
6 sistencies of such a nature as to confuse the public?

7 It is submitted that the alleged definition of "lewdness" set  
8 forth by the court in Landrum, supra, is really nothing more than  
9 a string of equally vague synonyms. These synonyms do not seem to  
10 limit the definition of lewdness, but instead, seem to expand and  
11 confuse the issue.

12 When we turn to the courts of other jurisdictions, we see a  
13 wide variety of differing definitions as to the meaning of "lewdness".  
14 The opinion of Judge Yeagley in the court below sets forth, at page  
15 2 of that opinion, numerous decisions. There seems to be no gener-  
16 ally accepted definition of the term "lewd".

17 Amicus Curiae would like to illustrate how "reasonable judges  
18 may differ" as to the meaning of "lewdness". California has a  
19 statute, Section 647(a) of the Penal Code, which prohibits solici-  
20 ting or engaging in lewd or dissolute conduct. For many years,  
21 the standard jury instruction on the meaning of "lewd or dissolute"  
22 as used in that subdivision read as follows:

23 "The terms lewd and dissolute are synonymous, and mean  
24 lustful, lascivious, unchaste, wanton, or loose in morals  
25 and conduct."

26 This was not a definition established by the California legis-  
27 lature. As in Oklahoma, the California Legislature failed to de-  
28 fine the terms "lewd or dissolute" as used in that statute. The  
29 California appellate Courts, in attempting to construe those terms,  
30 referred to the dictionary in arriving at this standard jury in-  
31 struction. Then, in 1974, in an attempt to ward off continuing  
32 challenges of vagueness, the First District Court of Appeal, in the  
33 case of Silva v. Municipal Court, 115 Cal. Rptr. 479(1974), held  
34 that in order to avoid constitutional vagueness, those terms would  
35 hereafter construed to mean "obscene". That court then went on to  
36 define the term "obscene" as meaning grossly repugnant and patently

1 offensive to what is generally accepted to be appropriate and de-  
2 cent under statewide contemporary community standards. The National  
3 Committee for Sexual Civil Liberties was amicus in that case. Then,  
4 two years later, the Second District Court of Appeal, in the case  
5 of People v. Williams, 130 Cal. Rptr.460 (1976) refused to follow  
6 the reasoning of the First District Court of Appeal, and instead,  
7 held firm to the traditional definition and the traditional jury  
8 instruction. The Second District Court of Appeal criticized the  
9 First District Court of Appeal and held that the First District  
10 was incorrect in its reasoning. This created inconsistencies be-  
11 tween the various Courts of Appeal. Although this situation could  
12 not arise in Oklahoma because there are not different District  
13 Courts of Appeal, nonetheless, the decisions of Landrum, Bayouth,  
14 Griffin, and Profit, when compared with each other and analyzed,  
15 seem to create inconsistencies in the law. It is also noteworthy  
16 that, in the Profit case, one Court of Appeals justice dissented.  
17 It is also noteworthy that, although Judge Yeagley, in the Profit  
18 case, felt that the statute was not unconstitutionally vague, one  
19 year later, has changed his mind. Not only do reasonable persons  
20 or reasonable judges differ among themselves, but a reasonable  
21 judge may, at one point in time, feel the statute is not vague,  
22 and at another point in time, feel that it is vague.

23 Although on many occasions, the District of Columbia Court of  
24 Appeals had held that the "lewd, obscene and indecent act" statute  
25 of that jurisdiction was not unconstitutionally vague, in the case  
26 of District of Columbia v. Walters(a copy of which is attached  
27 hereto for the convenience of the court) that court reversed its  
28 position and declared that statute unconstitutionally vague.

29 Similarly, although the Iowa courts had upheld the constitution-  
30 ality of their lewdness law on numerous occasions, in the case of  
31 State v. Kueny, 215 NW 2d 215(1974), the Supreme Court of Iowa un-  
32 animously declared that statute as unconstitutionally vague. A  
33 copy of the Kueny decision is also attached hereto for the conven-  
34 ience of this court.

35 In the case of Morgan v. City of Detroit, 389 F. Supp. 922(1975)  
36 the Federal District Court in Michigan held a portion of the City



1 of Detroit ordinance regulating "lewd and immoral acts" as unconsti-  
2 tutionally vague. That decision was not appealed by the City of  
3 Detroit. As a result, in the case of Steponaitis v. City of Detroit  
4 Civil Action #76-614-365-CZ, in the Wayne County Circuit Court,  
5 Judge John H. Hausner entered a declaratory judgment to the effect  
6 that the "lewd and immoral act" portion of the City of Detroit or-  
7 dinance was unconstitutionally vague. A copy of that declaratory  
8 judgment is attached hereto for the convenience of this court.  
9 This court is requested to take judicial notice of that declaratory  
10 judgment.

11 Also, in the case of Miami Health Studios v. City of Miami  
12 Beach, (S.D. Fla., 1973) 353 F. Supp. 593, reversed on procedural  
13 grounds only, 491 F. 2d 98 (1974), the Federal District Court held  
14 unconstitutional the portions of a Florida statute which prohibited  
15 lewdness and prostitution. The court specifically held that the  
16 use of the words "lewd" and "lewdness" rendered such portions un-  
17 constitutionally vague. The Federal Court refused to accept any  
18 of the language defining "lewdness" which appears in a state court  
19 opinion and in the statute, holding that

20 ".....the legislature (must) refrain from using such  
21 broad language as 'lewdness shall include any inde-  
22 cent or obscene act' when it tells the people of  
23 Florida what conduct constitutes the criminal offense."

24 As Judge Yeagley did in the case below, the Federal Court in  
25 Florida then went on to order that the words "lewdness" and "lewd"  
26 be deleted from the lewdness-prostitution statute. The Federal  
27 Judge held that the lewdness portion was severable from the pros-  
28 titution portion.

29 The Supreme Court of New Jersey has, on several occasions, re-  
30 cognized the lack of precision in the term "lewdness", remarking  
31 in State v. Dorsey (1974) 316 A. 2d 689:

32 "Lewdness has been described as conduct of a lustful,  
33 lecherous, lascivious or libidinous nature. This de-  
34 finition is pleasantly alliterative, but not especially  
35 revealing."

36 ///

///

1 In conclusion on the vagueness argument:

2 1) The Tulsa ordinance fails to properly define the term  
3 "lewdness";

4 2) The state statute, upon which the Tulsa ordinance is based,  
5 likewise fails to define the term "lewdness";

6 3) The decisions of this court in Landrum, Bayouth, Griffin,  
7 and Profit, fail to develop objective standards, and appear to  
8 create conflicts and inconsistencies in the law as previously out-  
9 lined above;

10 4) As outlined in Judge Yeagley's opinion in the Municipal  
11 Court below, the courts of various jurisdictions outside of Oklahoma  
12 have failed to establish a uniform or commonly accepted of the term  
13 "lewdness";

14 5) While Judge Yeagley himself last year felt the ordinance  
15 was not unconstitutional, this year, after further reflection, he  
16 now feels that it is unconstitutionally vague;

17 6) State and Federal Courts in various jurisdictions have held  
18 that similar statutes or ordinances which fail to properly define  
19 "lewdness" are unconstitutionally vague.

20 Therefore, this committee urges the Oklahoma Court of Criminal  
21 Appeals to sustain the opinion and judgment of presiding Judge  
22 Lawrence A. Yeagley, and to declare the Tulsa ordinance, insofar  
23 as it fails to define the term "lewdness", as unconstitutionally  
24 vague.

25

26

27 FIRST AMENDMENT OVERBREADTH AND RIGHT OF PRIVACY ARGUMENTS

28

29

30 "Under the common law, it was not a crime for men and women to  
31 engage in fornication, prostitution, or other immoral practices in  
32 private." Landrum v. State, 255 P.2d 525, 529.

33 Nothing is against the law in Oklahoma unless it is made so by  
34 statute, Griffin v. State, 357 P.2d 1040 (Okl. Cr., 1961). It  
35 therefore appears that at common law, people had a certain amount  
36 of breathing space and leeway as to engaging in various forms of

1 private sexual behavior. That is not to say that social pressures  
2 or religious pressures did not influence their behavior. However,  
3 the state did not interfere in many forms of private sexual behav-  
4 ior.

5 Since Oklahoma became a state, the Oklahoma Legislature has  
6 enacted a multitude of laws regulating private sexual behavior  
7 between consenting adults. However, it has not outlawed all pri-  
8 vate sexual acts between consenting adults. Section 871 of Title  
9 21 of the Oklahoma statutes prohibits adultery. Adultery is de-  
10 fined as voluntary sexual intercourse of a married person with a  
11 person of the opposite sex. At least one of the parties to the  
12 act of sexual intercourse must be married. However, both parties  
13 are culpable. Prosecution may only be instigated by a complaining  
14 spouse, unless the adultery is "open and notorious". If it is  
15 "open and notorious", anyone may bring the complaint. To be open  
16 and notorious adultery, the accused persons must engage in sexual  
17 intercourse with each other habitually, and must live together,  
18 and must hold themselves out to the public in a manner in which  
19 the public is aware that sexual relations exist between them.

20 Hargan v. State, 121 P.2d 315(Okl. Cr., 1942)

21 The Oklahoma Legislature has never enacted a fornication statute  
22 Fornication is traditionally defined as sexual intercourse between  
23 two unmarried persons. One instance in which fornication in private  
24 appears to be illegal is when each of the parties are within the  
25 degrees of consanguinity for void marriages. Then the crime is  
26 not considered fornication, but is considered incest. See Section  
27 855 of Title 21. The only other instance in which fornication  
28 appears to be illegal is when the female participant to the act of  
29 sexual intercourse is under sixteen, or if she is between the ages  
30 of sixteen and eighteen, and of previous chaste character. See  
31 Section 1111 of Title 21. Thus it appears that sexual intercourse  
32 between a man and a woman, in private, and with consent, is general  
33 not illegal in Oklahoma unless it falls within the prohibitions of  
34 the incest law or the statutory rape law.

35 Section 886 of Title 21, the "crime against nature" statute,  
36 prohibits either anal intercourse or oral copulation between a man

1 and a man, a man and a woman, or a woman and a woman. The statute  
2 provides for no exceptions. See Warner v. State, 489 P. 2d 526  
3 (Okl. Cr., 1971) It appears that this prohibition against oral  
4 or anal intercourse would apply to a husband and a wife. The leg-  
5 islature did not provide for a spousal exception to the crime against  
6 nature law. In contrast, when we look to Section 1111 of Title 21,  
7 the rape statute, the legislature specifically provided for a  
8 spousal exception to that law, both in cases where the female is  
9 under sixteen, and in cases where the act of sexual intercourse is  
10 perpetrated by force. From this we must assume that, had the leg-  
11 islature intended to provide for a spousal exception to the crime  
12 against nature statute, it would have done so by express language.  
13 However, it chose not to create such an exception.

14 From the analysis of the foregoing statutes and cases, it appear  
15 that the following consensual sexual acts in private are specificall  
16 outlawed by state statutes:

- 17 1) Acts of sexual intercourse when one of the parties is  
18 married;
- 19 2) Acts of sexual intercourse when the participants are closely  
20 related by blood;
- 21 3) Acts of sexual intercourse where the female is under six-  
22 teen years old, or between the ages of sixteen and eighteen and of  
23 a previous chaste character (except if the parties are married to  
24 each other);
- 25 4) Any and all acts of anal intercourse or oral copulation  
26 regardless of whether the participants are married to each other,  
27 unmarried, or whether the acts are of a homosexual or a heterosex-  
28 ual nature.

29 It also appears that the first man to engage in an act of sex-  
30 ual intercourse with a female between the ages of sixteen and eigh-  
31 teen is guilty of a crime. However, the second man to engage in  
32 an act of sexual intercourse in private with a female between the  
33 ages of sixteen and eighteen is not guilty of a crime.

34 By not passing a specific statute on fornication, it appears  
35 that the Oklahoma legislature has decided not to criminalize vol-  
36 untary acts of sexual intercourse performed in private unless those

1 acts of sexual intercourse fall within the provisions of the stat-  
2 utory rape law or the incest law.

3 It is extremely difficult to ascertain the legislative intent  
4 in either criminalizing or not criminalizing various forms of  
5 private sexual acts between consenting adults. On the one hand,  
6 the legislature seems to be concerned in preserving marriage and  
7 marital privacy by enacting an adultery law, and in creating a  
8 spousal exception to the statutory rape and forcible rape law. On  
9 the other hand, it appears that the legislature has evidenced no  
10 concern for marital privacy by enacting a crime against nature  
11 statute which does not create a spousal exception. It also appears  
12 that the legislature is not concerned with the moral issues surround  
13 ing pre-marital sex in private, in that it has never enacted a for-  
14 nication law. Likewise, the legislature does not criminalize all  
15 acts of sexual intercourse with females under eighteen. It only  
16 punishes the first man to have consenting sex with a woman between  
17 the ages of sixteen and eighteen. It is also interesting to note  
18 that the legislature has provided for a specific defense to the  
19 statutory rape law when the male is under the age of eighteen years  
20 at the time of sexual intercourse.

21 There seems to be no common theme of public policy or morality  
22 surrounding these statutes. They seem to be piecemeal efforts by  
23 the legislature to outlaw certain sex acts in private and not to  
24 outlaw others. These statutes seem to be inharmonious with each  
25 other.

26 In 1943, the state legislature enacted Section 1029 and Section  
27 1030 of Title 21. These sections apply to acts of "lewdness" whethe  
28 committed in public or in private. Unfortunately, the legislature  
29 chose not to define the term "lewdness", or to limit the definition.  
30 Landrum v. State, 255 P, 2d 525,529. The legislature specifically  
31 defined what it outlawed in the adultery statute. The legislature  
32 specifically defined what it outlawed in the statutory rape law.  
33 The legislature specifically defined what it outlawed in the forci-  
34 ble rape law. The legislature specifically defined what it outlawed  
35 in the incest law. In the case of the crime against nature law,  
36 while the legislature did not specifically what it meant by that

1 phrase, the courts have construed and limited the definition to  
2 acts of anal intercourse and acts of oral copulation. As so con-  
3 strued, citizens, police, judges, and juries are on notice and are  
4 given objective guidelines as to what does or does not constitute  
5 a violation of the crime against nature statute. However, with  
6 respect to the lewdness statute (or for that matter, the Tulsa  
7 lewdness ordinance), the legislature has not defined the term "lewd-  
8 ness" and as is evidenced by the cases of Landrum, Bayouth, Griffin,  
9 and Profit, the courts have been unable to come up with an objective  
10 and specific definition. Furthermore, those cases appear to have  
11 no common denominator.

12 Notwithstanding the benevolent dicta of this court in Profit  
13 v. City of Tulsa, supra, at page 1056, that lewdness could not  
14 reasonably be interpreted to extend to the acts of married persons  
15 in the privacy of their own home, it appears that the purported  
16 definition of "lewdness" is so broad and ambiguous that this statute  
17 could reasonably be interpreted to extend to acts of sodomy and/or  
18 oral copulation between married persons in the privacy of their own  
19 home. Certainly the legislature has determined that those acts are  
20 unlawful by failing to provide for a spousal exception to the sodomy  
21 laws. This court has never specifically held that the crime against  
22 nature statute may not be constitutionally applied to acts of anal  
23 intercourse or oral copulation between a man and a wife in the  
24 privacy of their bedroom. In Warner v. State, 489 P.2d 526 at page  
25 528, this court briefly discussed the case of Griswold v. State of  
26 Connecticut, 381 U.S. 479 (1955), but it did not hold that the  
27 Oklahoma crime against nature statute would be unconstitutional as  
28 applied to married couples. The court stated, "we are of the opin-  
29 ion that the United States Supreme Court, in the landmark case of  
30 Griswold v. State of Connecticut, supra, does not prohibit the state  
31 regulation of sexual promiscuity or misconduct between non-married  
32 persons." Warner, supra, at page 528. It should be noted that the  
33 Warner case was decided by this court in 1971. In 1972, the United  
34 States Supreme Court, in the case of Eisenstadt v. Baird, 405 U.S.  
35 438, extended the doctrine of Griswold to unmarried persons. The  
36 court specifically held that the right of privacy that it was dis-

1 cussing in Griswold was not limited to a marital right of privacy,  
2 but was an individual right of privacy. Again, in 1973, in the  
3 case of Roe v. Wade, 410 U.S. 113, the United States Supreme Court  
4 emphasized that the right of privacy was an individual right and  
5 not a marital right. In State v. Pilcher, 242 N.W. 2d 348 (Iowa, 1976)  
6 the Iowa Supreme Court recognized these principles and therefore  
7 voided the sodomy law in that state as violating the rights of  
8 privacy in both married and unmarried participants to an act of  
9 sexual intercourse in private. In State v. Saunders, 75 N.J. 200  
10 (1977), the Supreme Court of New Jersey declared that state's for-  
11 nication statute as unconstitutional in violation of the right of  
12 privacy.

13 So we see that the legislature has not specifically outlawed  
14 all private sexual acts between consenting adults, unless the lewd-  
15 ness law could be construed in that manner. We simply do not know  
16 the legislative intent in passing a law which prohibited both pub-  
17 lic and private lewdness. However, it would appear that an attempt  
18 to outlaw all forms of sexual conduct between consenting adults in  
19 private, except between a husband and a wife, would run afoul of  
20 the United States Constitution. Griswold v. Connecticut, supra,  
21 Eisenstadt v. Baird, supra, and Roe v. Wade, supra. Insofar as  
22 the lewdness statute, or the lewdness ordinance, regulates private  
23 sexual acts in the vaguest terms, it would appear that this statute  
24 and this ordinance are unconstitutionally overbroad. It would ap-  
25 pear that the First Amendment should protect a friendly and polite  
26 invitation of a man to a willing woman who happened to meet and  
27 converse in a nightclub or a bar, to go home and have sexual inter-  
28 course in private. The First Amendment should also protect a hus-  
29 band's request to his wife that the two should engage in oral sex  
30 in private. Although this oral sex between husband and wife seems  
31 to be criminal according to the crime against nature statute, it  
32 would nonetheless be constitutionally protected behavior.

33 The lewdness ordinance and the lewdness statute are unconstitu-  
34 tionally vague and violate the right of privacy in that they fail  
35 to give notice as to which private sexual acts are illegal and which  
36 private sexual acts are lawful. How is a person to know what he may

1 or may not do in private?

2 The Tulsa ordinance in question punishes speech alone, and reg-  
3 ulates the content of that speech, regardless of whether the words  
4 are uttered in a public place, or in a private place, and regardless  
5 whether the words are uttered between a man and a woman, or a man  
6 and a man, or a woman and a woman. It prohibits all speech calcu-  
7 lated to obtain consent to engage in a "lewd act". It then fails  
8 to define what is "lewdness". This court has held that when an  
9 ordinance punishes speech alone, the defendant has standing to  
10 attack the overbreadth of that ordinance, although the words he  
11 used might have been constitutionally punishable under a narrow,  
12 precisely drawn provision. Conchito v. City of Tulsa, 521 P.2d  
13 1384,1386(Okl. Cr., 1974). In that case, this court stated:

14 "The overbreadth doctrine is founded upon the principle  
15 of substantive due process which forbids governments to  
16 prohibit certain freedoms guaranteed by the Constitution.  
17 A penal provision violates this doctrine when, as drafted  
18 or construed, it is susceptible of application to speech,  
19 although vulgar or offensive, that is protected by the  
20 First and Fourteenth Amendments."

21 This court went on to say:

22 "Therefore, an ordinance which undertakes to punish speech  
23 may be upheld only by the showing of a compelling state  
24 interest, and the words made punishable by such a provision  
25 must come with certain specific and 'narrowly limited classes  
26 of speech'." Conchito, supra, at page 1387.

27 This ordinance is no narrowly drawn provision. The language  
28 proscribed need not be loud or boisterous, or uttered in public.  
29 There is no requirement that it be uttered with the knowledge that  
30 someone is within hearing who might be offended. The ordinance has  
31 only two elements: first, that the conversation should be calcu-  
32 lated to solicit or entice another person, and second, that it be  
33 calculated to produce an act of lewdness with another person either  
34 in public or in private.

35 This ordinance appears to be overbroad in that it attempts to  
36 prevent one adult from obtaining consent from another adult to en-



1 gage in an act of fornication in private. It also could be applied  
2 to a husband's request to his wife to engage in an act of oral or  
3 anal sex in private.

4 This ordinance is not limited to fighting words, obscene speech,  
5 public utterances, or solicitations to commit criminal acts.

6 In the case of Conchito v. City of Tulsa, supra, this court  
7 stated, "we do not confuse the power to construe with the power to  
8 legislate." The legislative body did not limit the application of  
9 this ordinance. It appears to be vague, not susceptible of a limit-  
10 ing and constitutional interpretation, and may apply to both lawful  
11 and unlawful sexual acts in private.

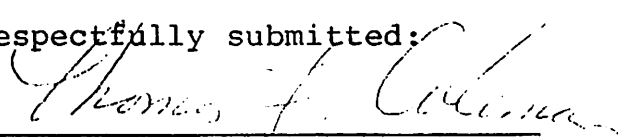
12 The National Committee For Sexual Civil Liberties is not sug-  
13 gesting that the City of Tulsa is without power to adopt a solici-  
14 tation ordinance which might be constitutional. However, it has  
15 not done so. It has enacted the broadest of all possible ordinan-  
16 ces. This court should not attempt to save the ordinance, but in-  
17 stead, should void the ordinance on its face, and allow the City  
18 of Tulsa to draft one which is in the furtherance of a compelling  
19 state interest and which is narrowly drawn.

20 Again, it should be emphasized that voiding the ordinance  
21 because of the "lewdness" provision will not prevent the police  
22 from making arrests for prostitution solicitations. "Prostitution"  
23 has a separate definition of "sexual intercourse for hire."

24 It should also be noted that solicitations of minors are  
25 separately punished by §1021(5) of Title 21 of the Oklahoma Statutes  
26 Voiding the "lewdness" portion of the Tulsa ordinance (and by  
27 implication the same portion of the state statute) will have no  
28 effect on prosecutions involving solicitations of minors.

29  
30 Dated: March 30, 1979

Respectfully submitted:

  
\_\_\_\_\_  
THOMAS F. COLEMAN  
Attorney for Amicus Curiae

\_\_\_\_\_  
Michael Salem  
Co-counsel for Amicus Curiae

IN THE COURT OF CRIMINAL APPEALS OF THE STATE OF OKLAHOMA

**FILED**  
IN COURT OF CRIMINAL APPEALS  
STATE OF OKLAHOMA  
MAR 20 1979  
Ross N. Lillard, Jr.  
CLERK

THE CITY OF TULSA,                    ]  
  ] ]  
                                  Appellant,    ] ]  
-vs-                                        ] ]  
CARL LEROY CARMACK, et al.,        ] ]  
  ] ]  
                                  Appellee.    ]


O-79-58

- O R D E R -

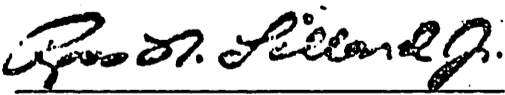
NOW, on this 19th day of March, 1979, the Court having examined the application to file a brief amicus curiae filed by counsel for the National Committee for Sexual Civil Liberties;

NOW THEREFORE, this Court finds that said application should be and is hereby GRANTED, said brief to be filed within fifteen (15) days from the date of this order.

WITNESS MY HAND and the Seal of this Court this 19<sup>th</sup> day of March, 1979.

  
TOM R. CORNISH, PRESIDING JUDGE

ATTEST:

  
CLERK



to steer between lawful and unlawful conduct, and, in furtherance of that, they have the right to insist that the laws be written so as to give the person of ordinary intelligence a reasonable opportunity to know what is prohibited so he or she may act accordingly. State v. Kueny 215 N.W. 2d 215 (1974).

The terminology of the ordinance would meet the constitutional test if its meaning was fairly ascertainable by reference to similar statutes, prior judicial determination, if the questioned word has a common and generally accepted meaning, or if there are attendant definitions to the ordinance to support its understanding.

Initially, the state law reads word for word as the ordinance in question, so any reference to the same serves no useful purpose.

In turning to other decisions for support, it is found that those decisions are so fractionated as to be of little or no benefit. However, they serve to demonstrate that there is a definite void in objective standards by which a person's conduct may be said to be "lewd." The various courts have defined the word "lewd" as lustful, Shreveport v. Wilson 145 La. 903, 83 S. 186 (1919); involving unlawful sexual desire, Jamison v. State 117 Tenn. 58, 94 SW 675 (1906); dissolute, State v. Lawrence 19 Neb. 307, 27 NW 126 (1886); filthy, State v. Lawrence, supra.; indecent, State v. Rose 147 La. 243, 84 S. 643 (1920); lascivious, Shreveport v. Wilson, supra.; lecherous, State v. Rose, supra.; and libidinous, Snow v. Witcher 31 NC 346 (1898); that form of immorality which has relation to sexual impurity or incontinence carried on in a wanton manner, State v. Prejean, 216 La. 1072, 45 So. 2nd 627 (1950); that form of immorality which has relation to sexual impurity, Slusser v. State 155 Tex. Cr. R. 160, 232 SW 2d 727 (1950); and lay, unlearned, unlettered, wicked, lawless, bad, vicious, worthless, and base, State v. Saibold 213 La. 415, 34 So. 2d 909 (1948); gross and wanton indecency in sexual relations so notorious as to tend to corrupt a community's morals, Hensley, et al, v. City of Norfolk, 218 SE 2d 735 (1975); lustful, lascivious, unchaste, wanton, loose in morals and conduct, People v. Williams --- Cal. Rptr. --- (1976); obscene, Silva v. Municipal Court, 115 Cal. Rptr. 479 (1974).

It is easily ascertained that the various judicial definitions are purely a matter of imposition of a subjective standard based upon social, moral, and cultural bias. It is further quite clear that the very phrases and synonyms through which meaning is purportedly ascribed to the term "lewdness" merely serve to obscure rather than to clarify, that there may be a rough consensus in our society as to certain acts that are beyond the pale of the moral-- such generalizations are constitutionally too indefinite for criminal prosecution. Morgan v. City of Detroit, 389 F. Supp. 922 (1975).

We then look to whether the words such as "lewdness" have a common and generally accepted meaning in society. It has been held at one time that they did. State v. Ragona, 232 Iowa 700, 704, 5 NW 2d 907 (1942). The word has little, if any, vernacular use in today's society. Common usage thereof has been so generalized as to encompass an infinite variety of behavioral patterns, the result of which is the erosion of the effective employment of like terms in a criminal ordinance absent an attendant definition thereof to give import to the proscribed criminal conduct.

With this in mind, we turn to Title 27, Section 151, of the Revised Ordinances of the City of Tulsa, and find to our delight an attendant definition of the word "lewdness" which reads as follows:

"The term 'lewdness' shall be construed to include the making of any appointment or engagement for prostitution or lewdness or any act in furtherance of such appointment or engagement."

When the factors not appropriate for consideration in these cases are stricken from the "definition" (which reads word for word as the state law), we are left with the enlightenment that lewdness is the making of an appointment for lewdness. Now if the other definitions alluded to above are constitutionally suspect, then surely ours is overshadowed with the vice of vagueness.

Equally as important as the right of the people to know, as specifically and as clearly as possible, what acts are proscribed, are the rights of enforcement and judicial determination. The words "lewd" and "lewdness", as used in the ordinance, provide no plausible

basis upon which police officers, judges, or juries may reasonably ascertain guidelines essential to determination of legislatively intended application of the ordinance. Absent the explicit standards, the vagueness of the law impermissibly delegates basic policy matters to police, judges, and juries for resolution on an ad hoc and subjective basis, with the attendant danger of arbitrary and discriminatory application. State v. Kueny, supra.

The City argues that the question has heretofore been resolved in Griffin v. State, Okl. Cr. 357 P. 2d 1040 (1960), and more recently in Profit v. City of Tulsa, 49 OBAJ 161 (1978), a case wherein this judge presided. However, the issue for determination in both of these cases was the sufficiency of the information. Undoubtedly, the information in Profit, supra., specified the particular act of lewdness, but a well-worded information cannot, of itself, confer the exactness necessary to clothe vague terms contained in the ordinance with constitutionality.

This court, after additional insight, is reversing its former position on the question of vagueness as it pertains to the ordinance in question and respectfully urges the Court of Criminal Appeals, if called upon, to closely question whether the concept of lewdness is so sufficiently a matter of common knowledge as to enable the average citizen to determine what is proscribed conduct and to provide guidelines sufficient to prevent ad hoc resolution of the causes brought thereunder.

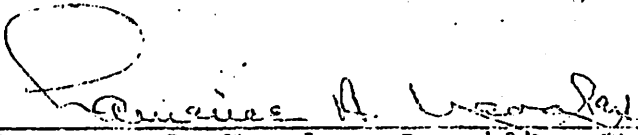
It is, therefore, the finding of the court that the terms "lewd" and lewdness" here challenged are so indefinite and uncertain that persons of ordinary intelligence are given inadequate notice as to what conduct is prohibited thereby; further that there is no plausible basis upon which police, judges, or juries may ascertain, with any degree of certainty, guidelines essential to a determination of the legislatively intended application of the ordinance here in question.

The constitutionality of Title 27, Section 154, not being before the court as it concerns prostitution, the court will judicially delete and sever the words "lewd" and "lewdness" and the

definition of "lewdness" as they are contained in Title 27, Section 151 and Section 154.

IT IS, THEREFORE, ORDERED AND ADJUDGED that Title 27, Section 151, is hereby declared to be in violation of defendants' Fifth and Fourteenth Amendment rights to due process of law as it defines the term "lewdness" and, further, Title 27, Section 154, as it includes the word "lewd" or "lewdness" in any subsection; the operation of the remainder of said ordinance not being otherwise affected by this decision.

In light of the contents, consideration of other issues raised by the defendants would only serve to cause a needless extension of this opinion, it being the position of the court that arguments as to right of privacy are without merit. The court suggests that the City of Tulsa pass an ordinance prohibiting any specific conduct it may deem advisable, but that it do so while refraining from the use of such broad language and providing the benefit of delineated standards by which violative conduct may be ascertained.

  
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Laurence A. Yeagley, Presiding Judge  
Municipal Criminal Court